



ESPON - ReRisk: Regions at Risk of Fuel Poverty

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ReRisk: Regions at Risk of Fuel Poverty

Aim:

Identify the most economicaly vulnerable European regions



impacts from the rising of energy prices on the development structure of European regions

Policies to enhance the Socioeconomic Base of the most Vulnerable EU Regions



ReRisk Methodology

I. Identify Economic Vulnerability of EU Regions'



II. Clustering of the EU Regions



III. Building of Future Scenarios



IV. Policy Recommendations



I. Vulnerability to Rising Energy prices

287 EU Regions (NUTS II - 2006)

5 Categories of Indicators

- Climate Conditions
- Economic Structure
- Transport Dependency
- Social Dimension
- Production Potential of Renewables

In-depth analysis in 3 dimensions:

- Economic Vulnerability
- Transport Dependence
- Social Vulnerability

Industry + Transport + Households = 84% of Total Energy Consumption





II. ReRisk Clustering of EU Regions

Clustering: Identification process of groups of regions with similar levels of vulnerability and development potential

Used K-means procedure)

Regions included: 237 out of the 287 NUTS II regions in EU 27

Not included: 50 regions (missing data)

Main Data Gaps: Iceland, Denmark, Switzerland, Norway and the French

Overseas Territories





II. ReRisk Typologies - EU Regions

Typology 1a "Regions with problems and potential"

Typology 1b "Regions well-off, with trouble ahead"

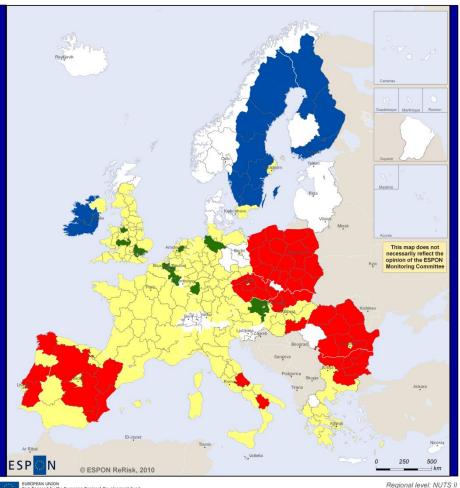
Typology 2 "Regions struggling, looking for jobs and a brighter future"

Typology 3 "Regions wealthy and commuting"

Typology 4 "Regions cool and windy but working"



Regional Typologies of Energy Poverty



Regional level: NUTS III

Regional Pevel: NUTS III

Source: ESPON ReRisk, 2010

Origin of data: Own elaboration, 2010

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EU Regional Typologies: 4 Clusters

Typology 1 "Well-off, with trouble ahead"

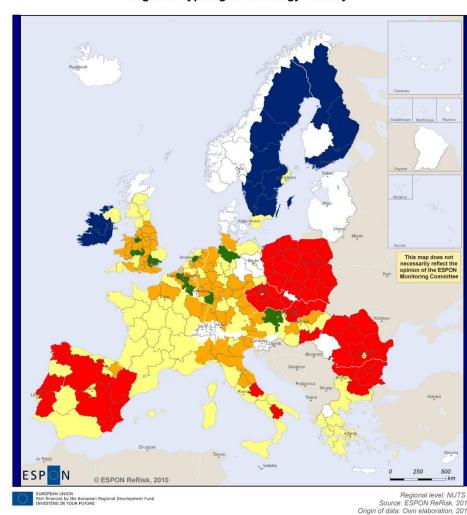
Typology 2 "Struggling, looking for jobs and a brighter future"

Typology 3 "Wealthy and commuting"

Typology 4 "Cool and windy, but working"

No Data

Regional Typologies of Energy Poverty



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EU Regional Typologies: 5 Clusters

Typology 1a "With problems and potential"

Typology 1b "Well-off, with trouble ahead"

Typology 2 "Struggling, looking for jobs and a brighter future"

Typology 3 "Wealthy and commuting"

Typology 4 "Cool and windy, but working"

No Data



Typology 1a: Regions with problems and potential

Regions with the lowest level of employment in industries with high energy purchases

- Economic structure rather robust
- Low exposure of industries to rising energy prices
- Higher than average unemployment rates in 2007
- Low energy intensity
- Low level of workers commuting to other regions
- Medium disposable income in the households
- High summer temperatures
- Moderate winter temperatures





Typology 1a: Regions with problems and potential

I. Service Oriented Urban Centres / Capital Areas (Paris, Berlin, Rome, Budapest, Amsterdam, Madrid, Stockholm, Bucharest, Athens, Sofia and others)

Changes in Transport Patterns may appear (e.g. commuting)

II. Semi-Rural / Tourist-Oriented / Coastal / Island Regions (South Europe)

High Photovoltaic (PV) Potential Medium-high Wind Power Potential





Typology 1b:Regions well-off, with trouble ahead

Central-industrialized regions / industrial coastal - harbours /and Pentagon areas (around central Europe)

- Medium level of employment in industries with high energy purchase
- High level of industrialization
- Long-term structural unemployment rates
- Alternative energy resources: low wind power and low PV and solar energy potential
- Medium level maximum summer temperature
- Warm mean temperatures in winter
- Rather low fuel costs





Typology 2:Struggling, looking for jobs and a brighter future

The most vulnerable regions (East and Southern parts of Europe)

- Geographically dispersed
- Large number of jobs in industries with high energy purchases
- Important share of GDP on fuel costs
- Low levels of commuting to other regions
- Low level of disposable income in households
- Wind and PV potential
- High summer temperatures requiring cooling appliances
- More centrally placed regions: hot summers and very cold winters
- Exposed to a very high level of long-term unemployment rates





Typology 3: "Wealthy and commuting regions"

Regions belonging to the Pentagon "hinterland"

- High potential for polycentric development
- Low potential for wind power and PV and solar energy
- Medium level maximum summer temperature
- Moderate mean minimum wind temperature
- Very high level of workers commuting





Typology 4: "Cool and windy but working"

Most of the regions in Ireland, Sweden and Finland

- Rural characteristics / Sparsely Populated Areas
- Heavy industrial base
- Large-sized regions
- Very high wind power potential
- Medium-high percentage of employment in industries with high energy purchase
- Average fuel costs
- Below average percentage of workers commuting to other regions
- Very low long-term unemployment rates
- Medium disposable income of households
- Low PV potential
- Extremely low max July temperatures
- Very low mean min Jan temperatures





III. Scenario - Building Process

Scenarios: Images of the future+ Policy packages

Images of the future for 2030: plausible visions that shed light on the implications of different development trends on a system.

Common hypothesis: energy prices will remain at a high level, but the political response to this challenge is different

Elaboration with the help of external experts





III. Scenario - Building Process

Two Phases (Scenarios=Images + Policies)

Construction of the Images

- Identification of
- Drivers
- Actors
- Trends
- Setting Out the Four Images
 - Definition of Hypotheses
 - · CCA
 - Selection & Validation by Experts

Policy measures



III. Scenario 1 "Green High-tech"

Assumption: Quick Development of Renewable Energy Sources

Regions-H:

- •gain greater influence on energy policy
- ·can specialize in certain types of renewable energy production
- ·gain from cooperation and shared networks

Policies

Energy-related policies

- Large-scale renewables connected by the European grid and small-scale renewables for local consumption
- Energy from waste and material recovery from recycling

Other policy domains

- · High investment in R&D and education
- ICT and infrastructure policies
- International climate change agreements on GHG
- Participatory planning processes

Governance

 Increased autonomy for regions with regard to energy policy priorities

Region with opportunities

- Regions with high PV and wind potential
- Rural regions with natural resources and access to large cities

Regions experiencing threats

- Regions with high fuel costs
- Regions with industries with high energy purchases (need for adaption)



III. Scenario 1 "Green High-tech"

Expected performance of regional typologies

Typology 1a "With problems and potential"

Highly favourable for rural and coastal regions with high solar and wind potential

Typology 1 b "Well-off, with trouble ahead"

Need for developing renewable resources others than solar and wind

Typology 2 "Struggling, looking for jobs and a brighter future"
Possible positive impact if resources for the development of renewables can be found

Typology 3 "Wealthy and commuting"

Strong opportunities for polycentric development

Typology 4 "Cool and windy, but working"

Strong positive impact on Nordic and Irish regions with high wind potential





III. Scenario 2 "Energy-efficient Europe"

Assumption: greater use of natural gas by 2030 while trying to keep Europe's energy dependency within limits through important efficiency gains in all sectors and a move towards more regionalized economies

Regions-H:

- •at high risk of supply interruptions when depend on gas supplies from only one producer
- ·economic development will probably follow a fairly balanced and more sustainable path

Policies

Energy-related policies

- · Energy efficiency all along the chain
- Nuclear phase-out
- Large-scale renewables
- Increased gas imports

Other policy domains

- Technological development in efficient technologies (R&D)
- Regionalisation of economies, polycentric development
- Hybrid / electric cars and car-sharing
- Binding environmental policies in planning

Governance

 National energy efficiency strategies implemented on local level

Region with opportunities

 Regions with energy-intensive industries but with clean technologies and access to secure gas supplies; agricultural regions

Regions experiencing threats

 Regions dependent on long-distance freight transport (islands, remote..) and commuting



III. Scenario 2 "Energy-efficient Europe"

Expected performance of regional typologies

Typology 1a "With problems and potential"

Negative for the most peripheral coastal areas

Typology 1b "Well-off, with trouble ahead"

Strong positive impact on the competitiveness of the more industrialized Pentagon areas

Typology 2 "Struggling, looking for jobs and a brighter future"

Highly positive if affordable clean energy technologies can be accessed by industries in these regions

Typology 3 "Wealthy and commuting"

Living standards could be negatively affected in these areas due to increased costs on car ownership

Typology 4 "Cool and windy, but working"

Strong positive impact on the competitiveness of industrial strongholds in the North, but possible negative impacts of increased transport costs



III. Scenario 3: Nuclear Energy for Big Regions

Assumption: present plans are actually implemented in a large number of Member States to expand the use of nuclear energy Regions-H:

- •The power sector will remain highly centralized (few players are able to carry out the needed investment)
- ·Logical consequence: "go electric" both in industry and transport
- ·Decisions little influenced by local and regional policy makers

Policies

Energy-related policies

- Grid extension
- High level of investment in nuclear energy and security
- · Renewables take off, but stagnate

Other policy domains

- Moderate investment in R&D and education
- No international agreements on GHG but European climate change policies
- · Electrification of the transport system

Governance

· Centralized (national and EU level)

Region with opportunities

 Regions with industries with high electricity consumption and central urban regions

Regions experiencing threats

- Regions with high I/t unemployment rates and/ or low disposable income
- Peripheral regions



III. Scenario 3 "Nuclear Energy for Big Regions"

Expected performance of regional typologies

Typology 1a "With problems and potential"

Favourable for Metropolitan and Pentagon regions with high levels of employment in the knowledge economy

Typology 1 b "Well-off, with trouble ahead"

Need for accelerating transition to more service-oriented activities

Typology 2 "Struggling, looking for jobs and a brighter future"

Increased burden on households, due to rising costs for heating and fuel purchases

Typology 3 "Wealthy and commuting"

Favourable, due to increased electrification of transport systems

Typology 4 "Cool and windy, but working"

Favourable only for industries with high electricity consumption



III. Scenario 4 "Business as Usual?"

Assumption: choosing (clean) coal to fill the gap of dwindling oil reserves Regions:

- ·benefit of mining and harbour regions
- ·large number of urban areas, will face severe social problems over longer periods of time (increases in consumer prices)
- •coal power plants' production will become more expensive when technologies after widely deployment of carbon capture and storage (high energy prices provoke continued backlashes in a world economy that is not able to function "as usual")

Policies

Energy-related policies

- Increased use of coal and gas for electricity generation
- Phase-out of nuclear Lack of investment in the retrofitting of buildings and local networks

Other policy domains

- · Low R&D
- · Low investment in education
- No agreements on GHG, removal of European ETS
- Inadequate urban planning

Governance

Protectionist (national and EU)

Region with opportunities

- Medium-sized cities surrounded by resource rich areas
- Coal and harbour regions

Regions experiencing threats

- Urban regions with I/t unemployment rate and lowest income
- · Regions with energy-intensive industries
- Tourism-dependent regions



III. Scenario 4 "Business as Usual?"

Expected performance of regional typologies

Typology 1a "With problems and potential"
Increasing poverty and overcrowding in metropolitan areas

Typology 1 b "Well-off, with trouble ahead"
Weaker impact on harbour regions, danger for industrial areas to slide into the category of struggling regions

Typology 2 "Struggling, looking for jobs and a brighter future"
Job oportunities for Eastern coal regions, but "no way out" for the re

Typology 3 "Wealthy and commuting"

Deteriorating infrastructures in cities and urban sprawl

Typology 4 "Cool and windy, but working"
Strong risk of loosing industrial base and employment





Actions to be taken on

- Local level
- Regional level
- National level
- European level



- * Reduce vulnerability
- Grasp opportunities



General Policy Recommendations (Good Governance)

- ·Promote energy solidarity between regions and territories
- ·Strengthen regional and local networks
- ·Fund and stabilize transnational research agencies
- ·Promote awareness among regional policy makers on the impact of rising
- energy prices and the need for economic diversification
- ·Define a vision for a regional energy model 2050
- Push municipal leadership in public-private partnerships

Spatial Planning Policies and Strategies to Promote Renewable Energy Sources

- Develop integrated spatial planning instruments
- ·Establish urban planning principles for solar energy use
- ·Implement Urban Metabolism procedures
- Promote industrial symbiosis and/or industrial eco-parks





Environmental Protection and Risk Prevention

- Sustainable use of biocrops
- ·Prepare for climate change impacts in the regional energy infrastructure

Policies to Accelerate Deployment of Renewable Energy Sources

- ·Evaluate the feasible potential of all renewable sources in the region
- ·Incorporate solar and wind facilities in urban areas
- ·Accelerate the transition to non-fossil fuels in the aviation industry

Policies to Promote Energy Efficiency

- ·Improve the data on energy use and efficiency in Europe
- ·Involve end users in energy efficiency programmes and policies
- ·Create a market for energy efficiency
- ·Improve efficiency of office design and work arrangements
- ·BAT (Best Available Technologies) for industrial energy efficiency





Policies to Fight Energy Poverty

- ·Improved transparency and information on energy consumption
- ·Consumer Awareness and Education; involvement of end-users
- Social policies



IV. Relevance of Policy Measures for Regional Typologies

Policy measures have a different priority in each region typology and under different scenario assumptions.

Regions with unfavourable economic structure and high demand for heating and cooling (typology 3)

- industrial diversification strategies in order to conserve competitiveness
- construction of efficient networks

Regions with high level of commuting (typology 3) or at the periphery (mainly typology 1a and 4) with important dependence on air travel

action in the field of mobility and freight transport



IV. Relevance of Policy Measures for Regional Typologies

Regions of typologies 1b and 2 and under the assumptions of the "Business as Usual?" scenario

- ·Social policies
- ·innovative financing measures on municipal level

Regions with low disposable income but considerable PV potential

- ·urban solar planning tools (necessary information to achieve the greatest deployment of these technologies at the lowest cost possible)
- ·building new nuclear plants (large baseload capacity electricity that is being produced 24 hours a day)

A critical question in this context is acceptance and consumer preferences, for example for "green tariffs".



| NUTS2_2006 | Region | Typology |
|------------|-----------------------------|----------|
| GR11 | Anatoliki Makedonia, Thraki | 1a |
| GR12 | Kentriki Makedonia | 1a |
| GR13 | Dytiki Makedonia | no data |
| GR14 | Thessalia | 1a |
| GR21 | Ipeiros | 1a |
| GR22 | Ionia Nisia | 1a |
| GR23 | Dytiki Ellada | 1a |
| GR24 | Sterea Ellada | 1a |
| GR25 | Peloponnisos | 1a |
| GR30 | Attiki | 1a |
| GR41 | Voreio Aigaio | no data |
| GR42 | Notio Aigaio | 1a |
| GR43 | Kriti | no data |

^{*} The regions of Dytiki Makedonia, Voreio Aigaio and Kriti are not included in the classification due to the lack of data in one variable. All the other regions are included in Typology 1a.

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| | CLIMATE DATA | | ECONOMIC STRUCTURE | TRANSPORT DEPENDENCE | |
|------------|---|--|---|---------------------------------------|-------------|
| NUTS2_2006 | Mean Min Temperature January (°C, 1994-2008) | Mean Max Temperature July (°C, 1994-2008) | % Employment in Industries with High Energy Purchases | Fuel Costs in Freight Transport | % Commuting |
| GR11 | -6.7 | 36.4 | 1.13 | 3.56 | 0.18 |
| GR12 | -6.1 | 37.8 | 1.36 | 3.55 | 0.16 |
| GR13 | -10.7 | 36.4 | 1.59 | 3.39 | no data |
| GR14 | -6.4 | 38.8 | 3.68 | 2.88 | 0.48 |
| GR21 | -4.5 | 36.1 | 3.80 | 2.73 | 0.41 |
| GR22 | -0.6 | 35.4 | 1.60 | 1.02 | 0.22 |
| GR23 | -5.4 | 36.1 | 2.73 | 3.27 | 0.26 |
| GR24 | -5.3 | 37.7 | 4.13 | 3.44 | 0.56 |
| GR25 | -4.6 | 37.1 | 1.07 | 2.42 | 0.16 |
| GR30 | -0.5 | 37.8 | 2.93 | 1.10 | 0.07 |
| GR41 | -1.6 | 35.3 | 2.27 | 0.53 | no data |
| GR42 | 4.5 | 35.3 | 1.86 | 0.43 | 0.00 |
| GR43 | 3.5 | 36.5 | 2.42 | 1.00 | no data |



| | SOCIAL DIMENSION | | RENEWABLES | |
|------------|-----------------------------------|---------------------------------------|----------------|-----------|
| NUTS2_2006 | Long-term Unemployment Rate | Disposable Income in Households | Wind Potential | PV Output |
| GR11 | 55.88 | 11,393.40 | 56124.40 | 1126.76 |
| GR12 | 54.51 | 12,403.70 | 15148.28 | 1182.29 |
| GR13 | 62.97 | 12,137.10 | 5704.96 | 1259.39 |
| GR14 | 48.13 | 11,280.70 | 2753.22 | 1205.07 |
| GR21 | 59.78 | 10,985.70 | 1779.41 | 1193.03 |
| GR22 | 27.91 | 7,210.90 | 10411.00 | 1180.95 |
| GR23 | 51.64 | 10,180.80 | 2711.04 | 1197.45 |
| GR24 | 49.78 | 12,923.70 | 27276.92 | 1284.08 |
| GR25 | 54.05 | 10,263.90 | 18975.68 | 1271.13 |
| GR30 | 49.95 | 16,241.60 | 28988.88 | 1338.30 |
| GR41 | 40.88 | 11,156.30 | 42065.60 | 1339.20 |
| GR42 | 21.86 | 12,560.90 | 47282.40 | 1388.88 |
| GR43 | 28.74 | 11,613.30 | 61745.60 | 1346.39 |



Correlation Analysis between Regional Energy Consumption and Employment in Industries with High Energy Spending

Further analysis carried out on consumption data for Slovakia, the Czech Republic, Belgium and Greece confirmed that:

Where detailed information on industrial energy consumption is available, the ReRisk estimates of the regional industrial energy spending can largely be confirmed. Some slight distortion with regard to the actual industrial energy demand in the region may occur in countries with large price differences for the fuels used by industry.

As a consequence of market liberalization, comparable data on prices and consumption on regional level is even more difficult to obtain than before, which constitutes a serious problem for sectoral and regional policy initiatives aimed at reducing energy demand.



GREECE: Typology 1a

Regions with the lowest level of employment in industries with high energy purchases

- Economic structure rather robust
- Low exposure of industries to rising energy prices
- Higher than average unemployment rates in 2007
- Low energy intensity
- Low level of workers commuting to other regions
- Medium disposable income in the households
- High summer temperatures
- Moderate winter temperatures



GREECE: Typology 1a

I. Service Oriented Urban Centres / Capital Areas (Paris, Berlin, Rome, Budapest, Amsterdam, Madrid, Stockholm, Bucharest, Athens, Sofia and others)

Changes in Transport Patterns may appear (e.g. commuting)

II. Semi-Rural / Tourist-Oriented / Coastal / Island Regions (South Europe)

High Photovoltaic (PV) Potential Medium-high Wind Power Potential





Structural Characteristics of the Regional Groupings

Central Macedonia

- Strong overall policy focus on efficiency and environmental protection and less on security of supply
- High priority for renewables
- Relatively high priority on coal within the energy mix
- Moderate emphasis on sub-national scales of energy governance
- · Low diversity of economic activities and a higher energy intensity of the economy

Crete

- · Relatively low policy focus, emphasizing security of supply and efficiency rather than environmental protection
- Relatively low prioritization for renewables
- A strong emphasis on nationally-governed energy policy
- · Low diversity of economic activities and higher energy intensity of the economy



Case Examples of Regional Energy Governance

Κεντρική Μακεδονία, Ελλάδα:

As a unitary state, Greek energy policy is formulated nationally and disseminated to the individual regions. One result of this is that administrative challenges tend to engrain national interests of security of supply and economic growth, and these have hindered the development of locally bound green energy initiatives [IEA, 2007].

Consequently, the energy intensity of Central Macedonia is notably high. The perception is that many local energy savings programmes are run by municipal authorities, which decide to "go on alone" with their own green energy schemes [Konstantinou 2010].

However, these actors wishing to pursue environmental initiatives appear to be limited in their actions due to a lack of available resources from senior political scales.





Need for Further Research

The main limitation of the analysis carried out in the ReRisk project is related to the fact that it is based on 2005, i.e. pre-crisis data.

Some of the indicators elaborated in this project are appropriate to measure the economic and social impacts of the present recession and should be recalculated when more recent data becomes available. This will make it possible to draw a pre- and after-crisis profile for the NUTS II regions.

Issues that should be explored in more depth through focussed research on NUTS 3 level, using data from regional and national sources, are the actual extent of poverty and the transport modes used for commuting.

The regional profiles elaborated in this project could be completed as comparable data on renewable energy resources other than solar and wind becomes available.





Ανάγκη για επιπλέον έρευνα (ΙΙ)

Θέματα που θα μπορούσαν να ερευνηθούν σε περισσότερο βάθος μέσω στοιχειοθετημένης έρευνας σε μικρότερη κλίμακα (επίπεδο NUTS 3), χρησιμοποιώντας δεδομένα από τοπικές και εθνικές πηγές, είναι η πραγματική διάσταση της φτώχειας και τα πρότυπα μετακινήσεων που χρησιμοποιούνται για λόγους εργασίας.

Τα προφίλ των περιφερειών που επεξεργάστηκαν στο ReRisk θα μπορούσαν να συμπληρωθούν με άλλα συγκρίσιμα δεδομένα που αφορούν σε Α.Π.Ε., εκτός του αιολικού και ηλιακού δυναμικού παραγωγής ενέργειας (όταν τα δεδομένα αυτά θα είναι διαθέσιμα).